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MEMORANDUM FOR: Executive Director-Comptroller

SUBJECT : Mr. Froehlke's Request for Direct  
Department of Defense Access to  
its CIRIS Data

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1. I understand that [ ] of NIPE Staff is coordinating the NIPE position for the DDCI's response to Mr. Froehlke's request that CIRIS data be placed in a single repository located in CIA Headquarters and that the Department of Defense have on-line access to the DOD data submitted to the CIRIS repository. [ ] is recommending to Mr. Bross that the request be approved and that the suggested study for implementing the request be prepared for presentation to a meeting of the National Intelligence Resources Board (NIRB) around the end of April. I have proposed to Mr. Bross that a member of my staff participate in the preparation of the study in order to coordinate with Agency components the security and resource implications of Mr. Froehlke's proposal.

2. There are some technical problems involved in the Froehlke request. For one thing, there are certain security provisos and stipulations that would have to be modified to permit the kind of all-source data handling that would be necessary. More pressing would be the requirement this request will generate for improved software to accomplish the task. Availability of such software just might not be available within a year. It should be noted that any additional Agency resources identified as necessary would require adjustments of the CIA budget.

3. Assuming eventual resolution of these technical matters, Mr. Froehlke's request contains a wider connotation which could influence and make necessary some reorientation of the Agency's

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present PPB system. To date the Agency has participated in the annual submission of resource allocations according to area and subject targets. The data, 40 percent of which has been untargeted, was not considered sufficiently precise for decision-making. It was used as an ancillary tool in the PPB cycle but did not figure largely in our programming approach to the budget. Now that the Secretary of Defense has informed Congress that CIRIS will be used in coordinating the Defense intelligence programs, and Mr. Froehlke writes that he intends to make CIRIS an integral part of the Defense PPB system, NIRB will probably be making more use of CIRIS in connection with its issue studies on interagency intelligence resources. One step removed is the possibility that the Budget Bureau may, in the future, look to NIRB to supply CIRIS data as one form of guidance in making decisions on over-all intelligence programs and resources. Thus, if CIRIS or allocation of resources according to targets becomes an important principle for intelligence budgeting, then CIA may have to accelerate its own use of the CIRIS program. This may entail a new approach to Agency programming and planning, a major change in project preparation and review, revision of accounting systems, and a new management approach to decision-making.

4. In sum, we think you can provide General Cushman with your general agreement that it is worth proceeding in considering Froehlke's request. The study made for NIRB should lean heavily on CIA inputs and should take account of the technical and policy concerns mentioned above.

[Redacted]  
John M. Clarke  
Director of Planning,  
Programming, and Budgeting

O/PPB [Redacted] jp:10 Apr 70

Rewritten: HKnoche/mjd: 13 Apr 70

Orig - D/PPB (CIRIS File)

- 1 - CIRIS File [Redacted] hold for orig.
- 1 - Reading
- 1 - AD/Bud
- 1 - AD/Prog.

10 April 1970

MEMORANDUM FOR: Mr. Bross

SUBJECT : Froehle Proposal for NIRS Study of Upgrading CIRIS  
Machine Support

1. Mr. Froehle's memorandum of 3 April to General Cushman suggested that the interagency CIRIS Committee provide for NIRS an implementation plan for the CIRIS upgrading proposal presented in that memorandum.

2. The existing membership of the interagency CIRIS Committee, for the purposes of this study, would include [ ] as DASD(I) member and myself as Chairman for DCI/NIPS. General Taylor has agreed to make [ ] from the JHC Staff available as an additional participant for this study.

3. We should add, as ad hoc participants for this study, representatives from a number of CIA technical offices. These are: the Office of Computer Services, the Office of Communications and the Office of Security. [ ] may also be interested in participating.

4. I offer the following approach to expedite this study:

(a) As soon as General Cushman acknowledges Mr. Froehle's memorandum and indicates willingness to undertake such a NIRS study, D/DCI/NIPS would request through the Executive Director-Comptroller that CIA participants be designated.

(b) I have already talked with [ ] informally about the participation of OC and OS.

(c) I would hope that [ ] would be included in the OCS participation since he has worked with us throughout the entire development of TOD/CIRIS. OCS may also desire additional representation and this would certainly be satisfactory.

(d) O/PPB participation is a matter for Colonel White and John Clarke.

(e) I would like to make contact with the individual representatives as soon as they are designated, in order to provide a background briefing for each.

(f) I propose to call a first meeting on or about 15 April, with a tentative deadline of the end of April for completion of the study.

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5. In order to allay any quite understandable CIA concerns that this request from Mr. Froehle might require an impossible degree of accomplishment, either because of too short a time for performance or too high a requirement for system sophistication, I propose that we specify now that the report of this group will state clearly what alternatives are physically possible of accomplishment, at what degrees of difficulty and complexity and cost, and within what time limits. The report will provide the technical data underlying possible alternatives which might be considered at the policy level. The purpose is to provide NERB members, and also CIA management, with a description of alternatives responsive to Mr. Froehle's proposal. The report should not put CIA technical offices in the position of being called on to meet impossible deadlines or requirements.

6. The general level of accomplishment which is initially acceptable to Mr. Froehle's office is roughly as follows:

(a) The availability, 12 months from now, in the DASD(I) offices of terminal facilities tied to OCS. The terminal would include equipment to provide a query capability, a cathode ray tube display, and a print-out capability. The 12 months deadline is firm, since it ties into the DOD Programming and Decision cycle.

(b) Appropriate security for the line and terminal. (The terminal equipment would be in a vaulted, all-source, all-classification area.)

(c) An ability to use the equipment to call up data in the present CIRIS formats. That is, in the initial 12 months there is no requirement for major changes in the existing capability to manipulate data.

These general specifications may serve to allay some concern within CIA as to the interpretation of Mr. Froehle's request.

7. Please advise.

A/D/DCI/NJPE

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cc: General Taylor

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